

## Affordable Housing Toolkit for Local Officials







# Affordable Housing 101

- 1-hour live, in-person or remote high level training covering the basics of affordable housing
- Presented in-person 3 times per year for 2 years
- Also available on the toolkit website for use by local officials

## Affordable Housing Development for Local Officials

- Virtual and remote trainings, offered 10 times per year
- Will include a variety of topics related to incentivizing and the creation of affordable housing
- In-person trainings focused on regional issues will be scheduled beginning in the spring

# Technical Assistance

- In-depth technical assistance for a minimum 12 communities
- Tailored to each participating community's needs
- Competitive application process commencing fall 2023
- Application materials can be found on the toolkit website



## Affordable Housing Toolkit for Local Officials

# Online Web Resource

https://officials-housing-toolkit.cdola.colorado.gov/



## Affordable Housing Toolkit for Local Officials









# DOH Offices & Teams

- Office of Rental Assistance (ORA)
- Office of Regulatory Oversight (ORO)
- Office of Housing Recovery (OHR)
- Office of Homeless Initiatives (OHI)
- Office of Housing Finance and Sustainability (OHFS)
- Community Access Team (CAT)



# DOLA-DOH Moving Forward

## State and Federal Stimulus Funds

- <u>SB21-242</u>: 2021 \$30M Hotels/Motels, Underutilized Assets and Homelessness
- HB21-1329: 2021 \$98M Gap funding, Affordable Housing Investment Fund
- HB22-1304: 2022 \$138M State Grants Investments Local Affordable Housing
- SB22-160: 2022 \$35M Mobile home Park Acquisition and Assistance
- SB22-159: 2022 \$150M Revolving Loan Fund Invest Affordable Housing
- HB22-1377: 2022 \$105M Grant Program Providing Responses to Homelessness



# DOH Available Grant & Loan Programs

- HOME Investment Partnership Program (HOME)
- Community Development Block Grant (CDBG)
- National Housing Trust Fund (HTF)
- Housing Development Grant Fund (HDG)
- Housing Development Loan Fund (HDLF)
- Homeless Solutions Program (HSP)



# HOME & CDBG

- Federal \$ given to states & local governments
- State CDBG available only if local government does not get its own allocation
- CDBG Local government is Applicant, & may either grant or loan the funds to the project
- Long-Term Monitoring
- HUD Environmental Clearance, Davis-Bacon, Section 3, Affirmative Marketing & other cross-cutting federal regulations



# National Housing Trust Fund

- Federal \$ allocated to states
- Funds are available as grants or loans
- Priorities are Permanent Supportive Housing and mixed-income developments with 30% AMI rents
- Applications are accepted on a monthly basis



## Housing Development Grant (HDG) and Loan (HDLF) Funds

- State Vendor Fee and General Fund \$
- HDG is for grants or loans, eligible projects & programs include:
  - Homeownership, acquisition/rehab, middle income/workforce, rural/resort & smaller scale
  - O Down Payment Assistance (DPA) & Owner Repair (SFOO)
- Permanent Supportive Housing & Special Needs Populations
- Rural and Rural Resort statewide



# Homeless Solutions Program (HSP)

- A continuing allocation of State funds
- Funds are for DOH vouchers and PSH development
- Targeted populations are:
  - Persons experiencing homelessness, veterans experiencing homelessness, persons exiting behavioral health care institutions into homelessness, persons exiting correctional facilities into homelessness
- Funds are designed to support permanent supportive housing, rapid rehousing, and limited supportive service



# DOH Application Process Summary

- Competitive, monthly applications.
- Local \$ support, market, cost per unit, & overall feasibility.
- Rentals w/ avg AMI below 60% AMI & at least 5% of units at or below 30% AMI.
  - Ability to fund middle income & workforce incomes (80%-120% AMI) in communities where needed
- Eligible Applicants: Non-Profits, Local Govts, Housing Authorities & For-Profit Developers.



# Timing Considerations - DOH APP

- Contact DOH early in the process!
  - Other funding sources/resources (vouchers, tax credits, hard/soft debt).
  - Review potential federal and state compliance issues.
  - Be prepared for changes to meet federal and state requirements.
  - DOH Process: DOH application review, award, and then contract execution.





# Tips for a Successful DOH Application

- Contact your DOH Housing Development Specialist EARLY
- Describe your project & discuss compliance requirements
- Q & A concerning the DOH application
- Be thorough Avoid entering "N/A"
- DOH offers an introductory course, "The Developers' Toolkit"
- DOH's "Hammering Out the Deal" course shows what we're looking for & how to complete our pro-forma
- Communicate early and often!



# **DOH Developer Regional Assignments**

#### Housing Development Specialist Regional Assignments









## Resources from Division of Local Government

- 1271/Innovative Affordable Housing Strategies (IHOP, IHOI all funds awarded)
- Strong Communities (\$40M) webinars late June-July
  - Land Use Planning grants accepting grant applications this fall
  - Infill infrastructure grants up to \$4M max award
    - 140% AMI owner/rental or 160% ownership rural resort
    - Accepting LOIs this summer
- EIAF More Housing Now & Land Use Initiative (\$20M) regular EIAF cycles, \$2M max
- Prop 123 Local Planning Capacity Development Grants opens this fall (Nov)



# OEDIT's Programmatic Role in Housing

- Classic OEDIT Tools that Support Housing
  - O Commercial Historic Preservation Tax Credits
  - O Enterprise Zone Contribution Projects/Vacant Building Rehabilitation
  - O Economic development recruiting and incentives
- Space to Create/Community Revitalization Colorado Creative Industries
- Innovative Housing Incentive Program (IHIP Modular, 3D, Kit, Panelized, etc)
- Staff Support for the Middle Income Housing Authority (MIHA)
- Proposition 123 Affordable Housing Financing Fund

Economic Development & Housing are entwined - Economic development is hindered by a lack of affordable housing and primary employment growth drives demand for housing.



## chfa's impact in communities



### Homeownership

- \$2.4B invested in 2022
- Rent Reporting Pilot
- Targeted engagement to reduce gaps in homeownership rate



### **Rental Housing**

- \$448.1M invested in 2022
- 615 units supported in 2023 LIHTC Round One
- Middle-Income Access Program



### **Business Lending**

\$103.6M invested in 2022

New Markets Tax Credits

Capital-access programs



# Community Partnerships

\$5.6M invested in 2022

Increased Eastern Colorado engagement

Small Scale Affordable Housing TA program





## Prop 123 Overview

### Programs & AMI

#### **DOLA**

- Affordable Homeownership Program
- Program Serving Persons Experiencing Homelessness
- Local Planning Capacity Development Program

#### OEDIT/CHFA

- Land Banking Program
- Affordable Housing Equity Program
- Concessionary Debt Program



## Overview

## **General Requirements**

Local and Tribal Governments

- Establishing a Baseline
- Filing a Commitment
- Demonstrating Compliance
- Fast-track Approval Process

**Rural Resort Community** 

**★** Petition Process



# State Affordable Housing Fund

#### March 2023 Forecast

- ➤ Fiscal Year 2022-2023 \$151.8 million
- ➤ Fiscal Year 2023-2024 \$310 million

### **DOH receives 40% of funds.** Affordable Housing **Support** Fund for DOH is estimated to be:

- Year 1: \$60.72 million up from \$58 million
- Year 2: \$124 million up from \$116 million

### **OEDIT receives 60% of funds.** Affordable Housing **Financing** Fund for OEDIT is estimated to be:

- Year 1: \$91.08 million up from \$87 million
- Year 2: \$186 million up from \$175 million



# Affordable Housing Support Fund

### Based on statute, DOH will utilize its 40% of the funds for:

- 1. Affordable Homeownership Program up to 50%
  - \$30.36 million of the anticipated funds in year 1 and \$62 million in year 2
- 2. Program Serving Persons Experiencing Homelessness up to 45%
  - \$27.32 million of the estimated funds in year 1 and \$55.8 in year 2
- 3. Local Planning Capacity Development Program up to 5%
  - \$3.04 million of the estimated funds in year 1 and \$6.2 in year 2

## Affordable Homeownership Program

**Down payment assistance** to first-time homebuyers (prioritize first-generation):

Income: up to 120% AMI

#### Grants and loans:

- Nonprofits, local governments, tribal governments, community development financial institutions,
   and community land trusts to support affordable homeownership
  - Income: up to 100% AMI
- Groups or associations of mobile home owners to assist with the purchase of their park



## Program Serving Homelessness

Programs for persons experiencing homelessness or at risk of:

- Rental assistance
- Eviction defense assistance includes legal, financial, and case management

Grants and loans to nonprofits, local governments, tribal governments, and private entities:

- Development/preservation of supportive housing
- Other homelessness related activities as determined by DOH
  - o Includes housing programs paid for by a paid for success basis



# Local Planning Capacity Development

Grants to local governments to increase capacity of local govt planning departments responsible for processing land use, permitting, and zoning applications for housing projects.

- Fast-track and other streamlining development processes and systems/technologies
- Land use code amendments that effectively streamline development review (e.g., admin approval)
- Staff or contractor assistance to review aff housing applications within expedited timeline
- Once first commitment accepted, future commitment development

### DLG's next steps, in partnership with DOH:

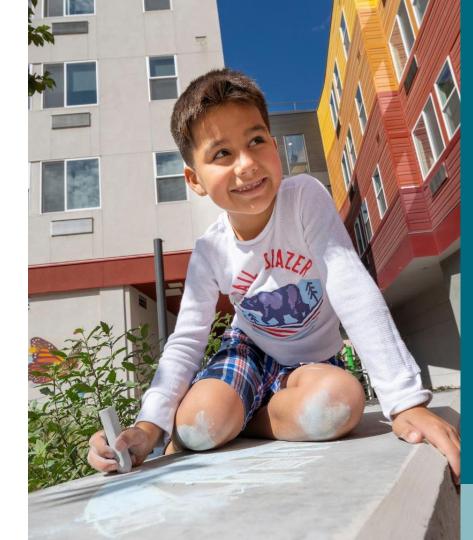
- Additional outreach and engagement for input on this grant program
- Engage planners and developers to create Fast-Track guidance, templates
- Offering assistance this summer to local governments to develop this first commitment







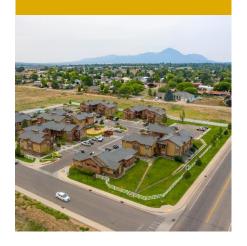
affordable housing financing fund: program overview



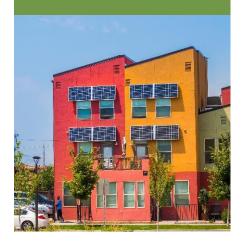
## Affordable Housing Financing Fund

Office of Economic Development and International Trade (OEDIT), Administered by CHFA

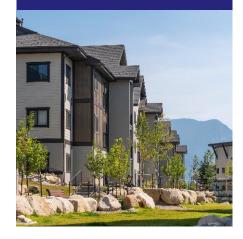
**Land Banking** 



**Equity Financing** 



**Debt Financing** 







# first step!

DOLA's local government opt-in

OEDIT-CHFA programs rely on DOLA's Opt-In and Petition Process

(except Modular Factory financing)







## funding and amis



### **Land Banking**

Grants to local and tribal governments and loans to nonprofits to acquire and preserve land for affordable housing

- Rental: 60% AMI and below/Homeownership: 100% AMI and below\*
- 15% to 25%

FY22-23: \$13M-\$22M FY23-24: \$27M-\$46M

### Equity

Below market equity investment to create and preserve low and middle-income multifamily rental housing

- 90% AMI average\*
- 40% to 70% FY22-23: \$36M-\$63M FY23-24: \$74M-\$130M

### **Concessionary Debt**

Debt financing for the creation and preservation of affordable rental housing and modular and factory-built housing

- 60% AMI average\*
   unless secondary source of
   funds or modular/factory
   manufacturing finance
- 15% to 35%

FY22-23: \$13M-\$31M FY23-24: \$27M-\$65M





# General Requirements

Deadlines for municipalities and counties for unincorporated, and tribal governments to file a commitment:

- Initially by November 1, 2023
- Subsequent 3-year cycles also by November 1st

Required to first develop a baseline of affordable housing:

- The American Community Survey (ACS)
- Comprehensive Housing Affordability Strategy (CHAS) HUD retabulations of ACS



## "Affordable Housing"

#### Rental units:

■ Costs less than 30% of the monthly income for a household at or below 60% of the median income.

#### For-sale units:

- The mortgage payment costs less than 30% of the monthly income for a household at or below 100% of the median income.
- The unit could be purchased by a household at or below 100% of the median income.

The annual 3% commitment target required in the proposition must be based off of the local jurisdiction's AMI.

 A local government may petition DOH for use of an adjacent jurisdiction's calculation for a baseline of affordable housing or to apply the state median income in its baseline calculation.

## Petition Process & Commitment Goal

### Petition:

- Neighboring county's AMI
- State Median Household Income

### Objective:

- Increase baseline # of affordable housing by 3% each year
  - New construction or converted from unaffordable
  - Must increase by at least 9% by December 31, 2026

# Compliance

### **Funding Timeout**

- ★ November 1, 2023 deadline to file commitment
  - o Ineligible for funding 2024 calendar year
    - May file a 2-year or 1-year commitment to finish out 3-year cycle
- ★ December 31, 2026 deadline to meet 9% increase
  - New housing permitted
  - Existing housing (converted to or newly deed restricted as affordable) permitted and/or fully funded
  - Ineligible for funding 2027 calendar year
    - May file a 2-year commitment by 11/1/27 and be eligible for funding again in 2028



## Fast-Track Approval Process

Working with DLG and local/tribal governments to establish

- > Not required until November 1, 2026
  - Must be in place for commitment due then
- > Final decision on a **complete application** (special permit, variance, or other development permit)
  - 50% or more of the units constitute affordable housing (does not apply to subdivisions)
    - 90 calendar days
      - Option to extend for an additional 90 calendar days at the request of the developer
      - Grant extensions for additional information or revisions
        - 30 days from response (5 business days to respond)
- > DLG and DOH will seek input from govts and developers to create guidance and template



#### Rural Resort Petition Process

#### Use different AMI% for some Prop 123 programs

- 1. Land Banking Program
- 2. Affordable Housing Equity Program
- 3. Concessionary Debt Program, specifically Debt Financing Programs

#### **Process**

- Based on the average needs identified in a <u>housing needs assessment</u>
- Post petition on DOH website
- Procedure for public comments
- DOH may approve if certain requirements are met



## Program Income Limits \*unless Rural Resort Petition approved

| Income Limits for Beneficiaries of Eligible Activities by Program |  |  |                |  |   |
|---|--|--|----------------|--|---|
|   | 60% AMI  | 80% AMI  | 90% AMI Avg.   | 100% AMI   | 120% AMI  |
| OEDIT/<br>CHFA  | Land Banking<br>Rental projects;<br>Concessionary<br>Debt Program<br>60% Avg | Concessionary Debt Program - LIHTC Predev/ Gap Financing *60% Avg. | Equity Program | Land Banking -<br>Homeownership<br>projects                          |   |
| DOH   |  |  |                | Affordable Homeownership Program, Grants and Loans/Mobile Home Parks | Affordable<br>Homeownership<br>Program, Down<br>Payment<br>Assistance |

**Income Limits Not Applicable to:** Program Serving Persons Experiencing Homelessness



#### Rural Resort Petition Process

#### **DOH Approval**

- 1. Housing Needs Assessment
  - a. Local or published by the State
  - b. Supported by data (State Demographer or other public sources)
  - c. Completed within the past 3 years
  - d. Explain why other funding sources cannot satisfy funding needs
- 2. Demonstrated housing and workforce needs requiring different eligibility standards
  - Taking into consideration regional workforce commuting trends
- 3. Establish the percentages of AMI based on the average needs
- Does not impact program priorities, e.g. high density, mixed-income, and environmental sustainability



## Questions & Answers

#### **DOLA Division of Housing**

- Andrew Atchley, Housing Development Team Manager
- Andrew Paredes, Director of Housing Finance and Sustainability
- Mo Miskell, Deputy Division Director

#### **DOLA Division of Local Government**

Andy Hill, Director, Community Development Office

#### **CHFA Programs**

 Jerilynn Martinez Francis, Chief Communications and Community Partnership Officer

#### **OEDIT Programs**

Hilary Cooper, Director of Innovative Funding for Housing









## Deep Dive into Prop 123

#### Baseline & Commitment

- Commitment Form
- Baseline Assistance Tool

#### **Local Government Coordination**

Written agreements on Prop 123 funded projects

#### Programs & AMIs

- 。 OEDIT & CHFA
- 。 DOH & DLG



## Local Government Commitment Status Update

Commitments may be filed by authorized local officials from now until November 1st.

#### Commitment process involves:

- Setting a baseline amount of affordable housing
- Backup documentation on baseline methods
- Commitment to increases in affordable housing

**DOH launched the commitment filing process on May 10,** which includes an interactive baseline assistance tool to help a local government first establish its baseline of affordable housing.

Two jurisdictions have filed: Salida's has been accepted; City of Boulder currently under review.



## Local Government Commitment Filing Process LIVE

Commitments may be filed by authorized local officials from now until November 1st to unlock funding.

#### Commitment process involves:

- Setting a baseline amount of affordable housing
- Backup documentation on baseline methods
- Commitment to increases in affordable housing

#### Commitment Filing Site:



https://bit.ly/co-123-commit



## Affordable Housing Baseline Assistance Tool LIVE

Localities must determine their baseline amount of affordable housing in compliance with statutory definitions in order to make a commitment. Instead of developing their baseline alone, localities may use the baseline assistance tool to:

- ✓ Estimate the amount of affordable housing at individual price levels.
- ✓ Customize a baseline to reflect current conditions.
- Learn about data sources and math used in baseline development.

#### **Baseline Assistance Tool:**



https://bit.ly/co-123-baseline



### **Government Coordination**

#### Regional collaboration and partnership is encouraged!

Local governments and tribal governments may enter into written agreements with other local governments and tribal governments that allow each jurisdiction to receive partial credit towards the local government's or tribal government's growth requirement of 3% each year of a filed commitment.

The sum of the total units credited to the local governments and tribal governments shall not exceed the total number of units produced through the collaboration.



## Homeownership Program priorities and timing

| Hor | omeownership, Year 1 (50% of DOH Allocation)   | 530M      |
|-----|--|-----------|
| 1   | Acquisition/New Const/Rehab (Nonprofits, Local/Tribal govts., Comm Land trusts & CDFIs)  • Monthly Applications        |           |
| 2   | Mobile Home Park Acquisition (Groups or associations of mobile homeowners and their assignees)  • Monthly Applications |           |
| 3   | RLF Programs: Owner Repair  • Annual Applications July 1st, Special Ap September 1st                                   | plication |
| 4   | RLF Programs: Down Payment  Assistance  • Annual Applications December 1st   |           |



## Homelessness Program priorities and timing

| Hor | melessness, Year 1 (45% of DOH Allocation)                         | \$27M |
|-----|--|-------|
| 1   | Development of Supportive Housing  • Monthly Applications          |       |
| 2   | Other Activities: Outreach • Annual ESG NOFA (Fall)                |       |
| 3   | Other Activities: Rapid Rehousing • Annual ESG NOFA (Fall)         |       |
| 4   | Other Activities: Supportive Services  • Annual PSH RFA / ESG NOFA |       |
| 5   | Development of Bridge Housing  • Monthly Applications              |       |
| 6   | Prevention: Rental Assistance • Special NOFA                       |       |
| 7   | Prevention: Eviction Diversion • Special NOFA                      |       |



## Homelessness Programs excluded from opt-in

Homelessness programs not tied to an affordable housing project (creation of units) can be funded in jurisdictions regardless of local commitment:

- Tenant based rental assistance
- Eviction defense assistance (includes legal, financial, case management);
- Outreach;
- Supportive Services; and
- Rapid rehousing.

Applications will be reviewed on a case-by-case basis by DOH.



## Local Planning Capacity priorities and timing

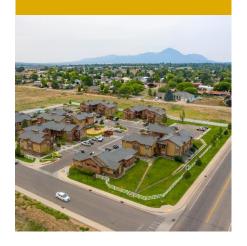
| Local Pl | anning Capacity, Year 1           | (5% of DOH Allocation) \$3M  |
|----------|-----------------------------------|--|
| 1        | Grant Program design / guidelines | Spring / Summer 2023   |
| 2        | Fast Track Guidance Development   | • Summer/Fall 2023   |
| 3        | Pilot Round of Grant Program      | Opens November 2023 (LOI)  |
| 4        | Eligible Project Types            | <ul> <li>Expedited review staff/consultants, technology,<br/>land use code changes, regional collaborations,<br/>future commitments, and other.</li> </ul> |



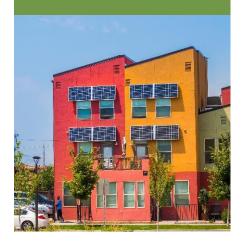
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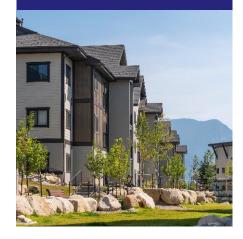
**Land Banking** 



**Equity Financing** 



**Debt Financing** 









# land banking program





### funds available

## \$27M-\$46M

Range:

15% to 25% of the Financing Fund







# proposition 123: land banking

The program provides grants to local governments and loans to nonprofit organizations to acquire and preserve land of the development of affordable housing.



| Eligible<br>Projects             | Acquisition of land for the development of affordable<br>housing and mixed use if the predominate use is<br>affordable housing  |
|----------------------------------|---|
| Program<br>Benefits              | <ul> <li>Grants to local governments, including public housing authorities</li> <li>Forgivable loans to nonprofits if certain milestones are achieved</li> </ul>  |
| Program<br>Size                  | 15% to 25% of Affordable Housing Financing<br>Fund (AHFF) allocation  |
| Forgivable<br>Loan Terms         | <ul> <li>Proper zoning and development plan within five years</li> <li>Permitted and funded within 10 years</li> </ul>  |
| Conditional<br>Loan<br>Repayment | If milestones are not achieved by five and 10 years, the loan must be repaid unless the land is conveyed to a state agency or other entity for the development of affordable housing with the approval of CHFA. |
| AMIs<br>Served                   | Rental: 60% AMI and below Homeownership: 100% AMI and below HUD rent and income limits as adjusted by county and household size   |
| Priorities                       | <ul><li>High-density housing</li><li>Mixed-income housing</li><li>Environmental sustainability</li></ul>  |







## equity program



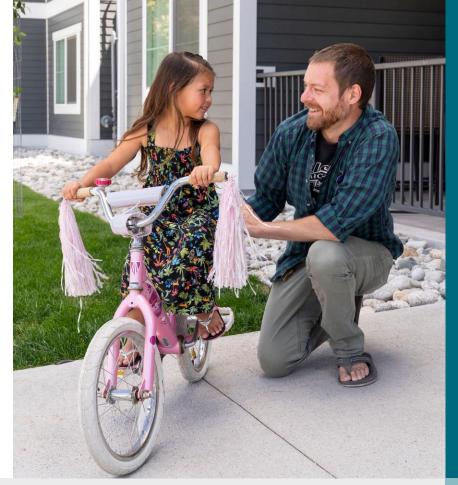


### funds available

## \$74M-\$130M

Range:

40% to 70% of the Financing Fund







# proposition 123: equity

The program provides equity investments in low- and middle-income multifamily rental developments for the purpose of creating new units or preserving existing affordable units.



| Eligible<br>Projects        | Construction of new low- and middle- income multifamily rental units     Preservation of existing affordable housing units  |
|-----------------------------|---|
| Program<br>Benefits         | Below-market equity   |
| Eligible<br>Borrowers       | For-profit and nonprofit  |
| Program<br>Size             | 40% to 70% of Affordable Housing Financing<br>Fund (AHFF) allocation  |
| AMIs<br>Served              | <ul> <li>90% AMI average for all restricted units</li> <li>HUD rent and income limits as adjusted by county and household size</li> </ul>   |
| Tenant<br>Equity<br>Vehicle | A Tenant Equity Vehicle will be established to support a down-payment on housing or related purposes, which may also include ongoing opportunities to build up savings for tenants who reside in the project for at least one year. |
| Priorities                  | <ul><li>High-density housing</li><li>Mixed-income housing</li><li>Environmental sustainability</li></ul>  |

This is intended only to highlight certain program requirements. Loans are subject to other requirements including the CHFA Credit Policy and applicable operating and replacement reserve requirements.







# concessionary debt program



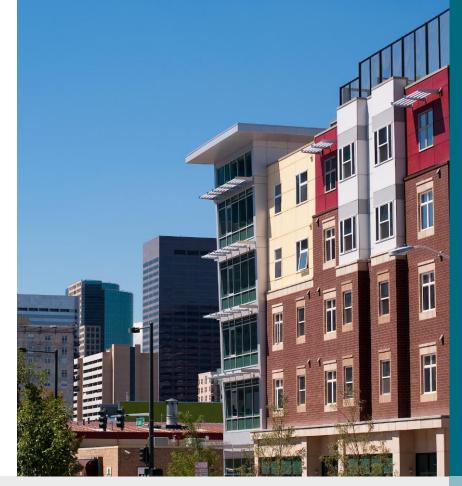


### funds available

## \$27M-\$65M

Range:

15% to 35% of the Financing Fund







## proposition 123: concessionary debt

The program provides debt financing to for-profit and nonprofit entities for the creation and preservation of affordable housing including manufacturers which build modular and factory-built housing.



| Eligible Projects             | <ul> <li>Low- and middle-income multifamily rental developments</li> <li>Projects that qualify for Housing Tax Credits</li> <li>Preservation of existing affordable housing units</li> <li>Modular and factory-build housing manufacturers</li> </ul> |
|-------------------------------|---|
| Program Benefits              | <ul><li>Below-market interest rates</li><li>Subordinate financing available</li></ul>   |
| Eligible Borrowers            | For-profit, nonprofit, and governmental entities  |
| Program Size                  | 15% to 35% of Affordable Housing Financing Fund (AHFF) allocation   |
| Loan Repayment                | Amortizations up to 30 years  |
| AMIs<br>Served                | <ul> <li>60% average AMI for all restricted units</li> <li>If debt is subordinate, senior debt establishes the AMI</li> <li>HUD rent and income limits as adjusted by county and household size</li> </ul>  |
| Collateral                    | Loans will be collateralized by the project assets.   |
| Affordability<br>Restrictions | A Land Use Restriction Agreement requiring affordability for the greater of the loan term or 10 years will be required.   |
| Priorities                    | <ul><li>High-density housing</li><li>Mixed-income housing</li><li>Environmental sustainability</li></ul>  |

This is intended only to highlight certain CHFA program requirements. Loans are subject to other requirements including the CHFA Credit Policy and applicable operating and replacement reserve requirements.





## next steps

**Program webinars** 

June 5: Land Banking

June 8: Concessionary Debt

Program launch begins July 2023

Coming Soon:

www.affordablehousingfinancingfund.com







## Questions & Answers

#### **DOLA Division of Housing:**

- Andrew Paredes, Director of Housing Finance and Sustainability
- Connor Everson, Analytics Manager

#### **DOLA Division of Local Government:**

Robyn DiFalco, Local Planning Capacity Grants

#### **CHFA Programs:**

Jerilynn Martinez Francis, Chief Communications and Community Partnership Officer

#### **OEDIT Programs:**

Hilary Cooper, Director of Innovative Funding for Housing Programs











## COLORADO

**Department of Local Affairs** 





### COLORADO

Office of Economic Development & International Trade



chfa. Thank You!